Background
Supervised injectable heroin (SIH) treatment has emerged over the past 15 years as an intensive treatment for entrenched heroin users who have not responded to standard treatments such as oral methadone maintenance treatment (MMT) or residential rehabilitation.

Aims
To synthesise published findings for treatment with SIH for refractory heroin dependence through systematic review and meta-analysis, and to examine the political and scientific response to these findings.

Method
Randomised controlled trials (RCTs) of SIH treatment were identified through database searching, and random effects pooled efficacy was estimated for SIH treatment. Methodological quality was assessed according to criteria set out by the Cochrane Collaboration.

Results
Six RCTs met the inclusion criteria for analysis. Across the trials, SIH treatment improved treatment outcome, i.e. greater reduction in the use of illicit 'street' heroin in patients receiving SIH treatment compared with control groups (most often receiving MMT).

Conclusions
SIH is found to be an effective way of treating heroin dependence refractory to standard treatment. SIH may be less safe than MMT and therefore requires more clinical attention to manage greater safety issues. This intensive intervention is for a patient population previously considered unresponsive to treatment. Inclusion of this low-volume, high-intensity treatment can now improve the impact of comprehensive healthcare provision.

Declaration of interest
J.S. and N.L. have contributed to National Treatment Agency/Department of Health English Guidelines on the role of injectable prescribing in the management of opiate addiction (2003; chaired by J.S.), and J.S. also chaired the broader-scope pan-UK working group when preparing the 2007 ‘Orange Guidelines’ for the Department of Health, providing guidance on management and treatment of drug dependence and misuse and is chairing the new expert group updating the Department of Health Guidelines (2014). J.S. and his employing organisation have provided consultancy advice and received honoraria, travel and conference support, and consultancy fees from pharmaceutical companies including current and potential future suppliers of diacetylmorphine and methadone (ViroPharma, Martindale, TEVA, Reckitt Benckiser) and have conducted research involving collaboration with the pharmaceutical industry to investigate possible new treatment medications (Martindale, Mundipharma, iGen). J.S., N.M. and N.L. have previously undertaken research study of British heroin policy and have given varied commentaries and contributed to professional and public debate. A.U. has been mandated to document and evaluate the Swiss cohort study on heroin-assisted treatment by the Federal Office of Public Health, resulting in (unpaid) scientific publications and (unpaid) presentations at conferences (expenses reimbursed); expert consultation and project participation for the World Health Organization and United Nations Office on Drugs and Crime on substitution treatment for opiate addiction. W.vdB. is chair of the working group that is currently preparing the Netherlands Interdisciplinary Guideline on Opioid Addiction Treatment. He also was the scientific director of the Central Committee on the Treatment of Heroin Addiction (CCBH), which was responsible for the planning, execution and reporting on the Dutch trial on heroin-assisted treatment. W.vdB. has separately provided consultancy advice and received honoraria, travel and conference support, and consultancy fees from various pharmaceutical companies including current and potential future suppliers of buprenorphine (Reckitt Benckiser), extended-release naltrexone (Alkermes) and nalmefene (Lundbeck). C.H. has contributed to the German guidelines on opioid substitution treatment of the German Medical Association and has provided consultancy advice to the German Ministry of Health on the development of the revisions of the Narcotics Law. C.H. has undertaken research evaluation of the German and European drug policy and given commentaries and contributed to professional and public debate. He has also provided consultancy advice and received honoraria, travel and conference support, and consultancy fees from pharmaceutical companies including current and potential future suppliers of diacetylmorphine and other opioids.

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Fifteen years ago, Bammer et al. considered this issue at which time there was only one randomised trial (from the UK during the 1970s) investigating heroin-prescribing in an unsupervised clinical situation and one small randomised trial from Switzerland of a new approach of fully supervised self-administration of the prescribed heroin. This latter approach of entirely supervised administration of every injected dose has become standard clinical practice in a new generation of well-designed and executed trials – a further five randomised clinical trials internationally over the past 15 years (see below).

Diamorphine has been prescribed at different times in treatment of heroin addiction for more than a century, in countries that originally included the USA and has continued throughout the century, to a variable extent, in the UK, but it was not until the work of Uchtenhagen and his colleagues in Switzerland in the 1990s that the approach of supervised injectable heroin (SIH) treatment was properly established.

Two features characterise the new approach. First, SIH treatment is not a first-line treatment, but an option for patients who have not responded to standard treatments such as oral methadone maintenance treatment (MMT) or residential rehabilitation. Second, all injectable doses (typically 150–250 mg diamorphine per injection) are taken under direct medical or nursing supervision, thereby ensuring compliance, monitoring, safety and prevention of possible diversion of prescribed diamorphine to the illicit market; this requires the clinics to be open several sessions per day, every day of the year. This model of treatment involves screening and appropriate patient selection, structured induction and monitoring, and a high level of support and interaction with staff – thus significantly different from the ‘public health’ approach of open-access supervised injecting rooms. In contrast, SIH treatment is a high-cost, low-volume specialist intervention.

The Cochrane Collaboration has conducted a systematic review of all heroin-prescribing trials. While the Cochrane review compared ‘SIH treatment plus methadone v. oral MMT’, based on trials of SIH treatment, a considerable portion of the reported comparisons have drawn on the findings from a wider group of heroin prescribing randomised controlled trials (RCTs), including ‘heroin provision of various modality and route of administration’, i.e. supervised and unsupervised prescribing practices and prescribing of both injectable and inhalable heroin.

The aims of this paper are: (i) to undertake a systematic review and meta-analysis of a defined narrow group of randomised trials of SIH prescribing and (ii) to examine the political and scientific response to the published findings.

### Inclusion criteria and selection of studies

The methodology was designed to collect evidence in a sequential and logical manner. The review has a clear focus on evidence of SIH treatment efficacy as well as allowing a broad scope for learning about the scientific and political response to the published findings. Only studies that had the key search terms in the abstract and also had ophiate use, retention in treatment, mortality and side-effects as outcome variables were considered.

Thus, methodological papers were excluded. Papers were also excluded if they were assessing the pre-existing unsupervised heroin treatment provision, which focused on policy aspects, which were only reporting profile of trial participants or which were separately reporting on measures of cost-effectiveness, community perspectives and patient satisfaction or longer-term (beyond the trial follow-up period) effects.

### Data extraction

Information extracted from each study included the location of the study, author names, year of publication, sample size, groups studied, time to follow-up, outcome measures and effect-size estimates.

### Statistical analysis

Mantel–Haenszel random effects pooled risk ratios and corresponding 95% CI for SIH treatment patients v. comparison groups were calculated using Review Manager 5.2 for Windows 7 with fuller (compared with the latest Cochrane review of 2011) outcome data. Heterogeneity between studies was assessed through the $I^2$ statistic. Lastly, funnel plots were used to assess potential publication bias for the meta-analyses.

### Results

A total of 2599 records were identified using the search terms (Fig. 1).

All papers were in English language. Table 1 summarises the six trials included in the review.

In addition to the six main papers from the individual trials, a broader set of papers is available, reporting other data such as secondary SIH treatment outcomes, observational longer-term outcomes, health economic data, family perspectives, community perspectives and patient satisfaction. Alongside the results of a meta-analysis of the effects of SIH treatment, this broader set of papers is outlined, although not integrated in our formal analysis for the reasons listed in Table 2.

### Six randomised trials in six countries over 15 years: synthesis of findings

In this section, we present the trials in historical sequence. The early heroin trial from the 1970s was not included since this was not based on the new approach of supervised injecting. The series of SIH treatment trials commences with the 1998 Perneger trial in Switzerland, the crucible of the new supervised injecting clinic approach. All of the new randomised trials summarised in this article have taken as their study participants chronic heroin-dependent individuals who have repeatedly failed in orthodox treatment (either currently still failing in treatment as evidenced by continued regular heroin injecting, or alternatively currently no longer engaged in treatment), apart from a subsample of the German study, and they have included randomised comparison with the standard treatment of oral MMT. Generally, the results were consistent and each trial has
progressively strengthened the evidence-base for this new treatment approach.

(a) Switzerland, 1998
This small study \( (n = 51) \) was important as the first randomised trial of this new supervised treatment approach. Participants were studied over a 6-month period of injected diamorphine or oral MMT. The two groups had equivalent retention, but the diamorphine-prescribed group had significantly greater reductions in illicit heroin use and crime after 6 months of treatment. Continued illicit heroin use was self-reported by only 22% of the heroin-prescribed group v. 67% of the control group. This early trial contributed to establishing the feasibility of the randomised trial study design, the potential acceptability of the supervised injectable maintenance modality, the high doses of diamorphine maintenance that could safely be administered, as well as the good short-term outcome at 6 months.

(b) The Netherlands, 2003
The two Dutch multi-site randomised trials\(^{13}\) constituted a significant step-change in the evidence-base, bringing sufficient sample size \( (n = 594) \) and study rigour to reach more robust conclusions. One of the trials studied the efficacy and safety of injectable diacetylmorphine \((n = 174)\), the other the efficacy and safety of inhalable diacetylmorphine \((n = 375)\) and will not be considered further in this article. Retention rate for MMT at 12 months was higher (85%) than for SIH (72%), but a much larger proportion of the heroin-prescribed group were ‘responders’ on the pre-determined composite scale of response (57% \(v.\) 32%). In addition, the Dutch trials showed that SIH was cost-effective for this target population. The study method and the results from the Dutch trial guided the construction of the later trials reported in this article.

(c) Spain, 2006
This small \( (n = 62) \) randomised trial was undertaken in Andalucia\(^{14}\) and found equivalent retention, and significantly greater reduction in self-reported illicit heroin use in the diamorphine group at their selected 9-month follow-up point. Despite the small sample size and the continued reliance on self-report, these findings provided further evidence of benefit to previous studies and also contributed the perspectives of the families of the heroin addicts in SIH treatment.\(^{46}\)

(d) Germany, 2007
This multi-site trial\(^{15}\) is the largest conducted to date \( (n = 1015) \), and found slightly higher retention in the heroin compared with the methadone group. It found greater proportions of the heroin-prescribed group reporting reduced heroin use and being ‘responders’ on the multidimensional outcome measure. An advance in this trial was the attention to ensuring good dosage for participants randomised to oral MMT (thus addressing concern that the apparent advantage of heroin-prescribing may be an artefact of suboptimal treatment in the control group). This trial also incorporated various other study elements (two different recruitment strands; and two styles of counselling therapy – neither of which was associated with meaningful differences in outcome). This trial was the first to include objective laboratory test results for illicit heroin, but these were not available across all participants, were only incorporated into the composite score and were not reported separately.

(e) Canada, 2009
The Canadian NAOMI (North American Opiate Medication Initiative) trial \( (n = 226) \), a two-site randomised trial,\(^{16}\) was the first of the randomised trials to be conducted outside Europe and was carried out in severely affected participants not currently in treatment but with multiple previous treatment attempts. Significantly higher rates of retention (in SIH or other treatment) and clinical response scores occurred in those randomised to diamorphine. This trial also included a small subsidiary arm \( (n = 25) \) that was an exploratory double-masked evaluation of injectable hydromorphone and which included objective laboratory urinanalysis, and the results showed broadly equivalent benefits.\(^{47}\)

(f) England, 2010
The UK three-site RIOTT (Randomised Injectable Opioid Treatment Trial)\(^{17}\) was important as the first trial to be conducted with laboratory illicit opioid test results as the pre-declared primary outcome measure. This three-way randomised trial compared two forms of supervised injectable maintenance (SIH and supervised injectable methadone maintenance) against an optimised version of oral MMT. Although the sample size was modest \( (n = 127\) across the three groups), the investigators had the benefit of the previous trials to guide calculations of sample size and power, as well as improved laboratory analytical methods involving assay for papaverine and other components of illicit heroin.\(^{30}\) Good retention was achieved in all groups. At months 4–6, the heroin-treated group was significantly more likely to provide urine specimens negative for markers of illicit heroin than the optimised MMT group. This trial also reported on the speed of onset of the benefit observed in the heroin-treated group (as had the Dutch trial), and again benefits were evident within 2 months of treatment.
Effects of SIH treatment

Opiate use outcome data

Across the trials, different opiate use reduction (or abstinence) outcome measures were used, which prevents exploration of the pooled results in relation to this outcome. Nonetheless, there was a positive effect of SIH on illicit heroin use reported by each individual study.\(^{5,13-17}\)

Retention in treatment outcome data

Utilising available data from four studies,\(^{5,13,14,17}\) our meta-analysis identified a significant advantage of SIH over oral MMT treatment in retention in treatment: overall RR = 1.37 (95% CI 1.03–1.83), heterogeneity (\(P<0.00001\)), \(I^2 = 91\%\) (Fig. 2). The Dutch\(^{13}\) and the Spanish\(^{14}\) studies were excluded from the analysis of retention because of the specific construction of the two study conditions, i.e. as per trial designs, the participants in the MMT groups had an automatic right to be offered SIH at the end of the randomised trial period. The possibility of exclusion of the RIOTT for the same reason was considered; however, this was not required as because of the specific construction of the two study conditions, i.e. as per trial designs, the participants in the MMT groups had an automatic right to be offered SIH at the end of the randomised trial period. However, SIH could be withdrawn if it was made.

Mortality outcome data

The six trials collectively identified 16 events of death (SIH: \(n = 6\); oral MMT: \(n = 10\)) resulting in a numerical advantage of SIH

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Table 1 Six randomised trials of supervised injectable heroin (SIH) (plus flexible supplementary doses of oral methadone): key features and outcomes

<table>
<thead>
<tr>
<th>Main paper</th>
<th>Country</th>
<th>Sample size; groups studied</th>
<th>Time to follow-up</th>
<th>Cochrane risk of bias(^{12}) using five criteria recommended by the Cochrane Handbook(^{18})</th>
<th>Outcomes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Perneger et al(^{6})</td>
<td>Switzerland</td>
<td>(n = 51) SIH (+OM); (n = 27) OM; detox, rehab; (n = 24)</td>
<td>6 months</td>
<td>Random sequence generation</td>
<td>Retention: SIH = 93% v. OM 92%</td>
</tr>
<tr>
<td>van den Brink et al(^{12})</td>
<td>The Netherlands</td>
<td>Injectable trial: (n = 174) SIH (+OM); (n = 76) OM; (n = 98) (also SinhH trial, (n = 75))</td>
<td>12 months</td>
<td>Random sequence generation</td>
<td>Retention: SIH = 72% v. OM 85%</td>
</tr>
<tr>
<td>March et al(^{13})</td>
<td>Spain</td>
<td>(n = 62) SIH (+OM); (n = 31) OM; (n = 31)</td>
<td>9 months</td>
<td>Random sequence generation</td>
<td>Retention: SIH = 74% v. OM 68%</td>
</tr>
<tr>
<td>Haasen et al(^{15})</td>
<td>Germany</td>
<td>(n = 1015) SIH (+OM); (n = 515) OM; (n = 500)</td>
<td>12 months</td>
<td>Random sequence generation</td>
<td>Retention: SIH = 67% v. OM 40%</td>
</tr>
<tr>
<td>Ovedo-Joekes et al(^{16})</td>
<td>Canada</td>
<td>(n = 251) SIH (+OM); (n = 115) OM; (n = 111) (also SIH+OM, (n = 25))</td>
<td>12 months</td>
<td>Random sequence generation</td>
<td>Retention: SIH = 88% v. OM 54%</td>
</tr>
<tr>
<td>Strang et al(^{17})</td>
<td>England</td>
<td>(n = 127) SIH (+OM); (n = 43) OOM; (n = 42) (also SIM+OM, (n = 42))</td>
<td>6 months</td>
<td>Random sequence generation</td>
<td>Retention: SIH = 88% v. OOM 69%</td>
</tr>
</tbody>
</table>

SAE, serious adverse event; OM, oral methadone; OOM, optimised oral methadone; SIM, supervised injectable methadone; SinhH, supervised inhalable heroin; SIH, supervised injectable heroin; SIHM, supervised injectable methadone; SinhH, supervised inhalable heroin; SInhH trial, \(n = 42\); SIH (+OM): \(n = 115\); OM: \(n = 48\); SIH (+OM)+OM, \(n = 96\); Random sequence generation: SIH=174, OM=69, SIH+OM=76, OM=98, SinhH trial, \(n = 75\); Allocation concealment: SIH=174, OM=69, SIH+OM=76, OM=98, SinhH trial, \(n = 75\); Incomplete outcome data: SIH=174, OM=69, SIH+OM=76, OM=98, SinhH trial, \(n = 75\); Selective reporting: SIH=174, OM=69, SIH+OM=76, OM=98, SinhH trial, \(n = 75\); Blinding (objective outcomes): SIH=174, OM=69, SIH+OM=76, OM=98, SinhH trial, \(n = 75\); Blinding (subjective outcomes): SIH=174, OM=69, SIH+OM=76, OM=98, SinhH trial, \(n = 75\); Retention: SIH=174, OM=69, SIH+OM=76, OM=98, SinhH trial, \(n = 75\); Self-reported illicit heroin use: SIH=22%, OM=67% (\(P = 0.002\)); SAEs: OM data not reported; SAEs: reported data limited to 11 SAEs (two definitely or probably and nine possibly related to injectable heroin); Self-reported 40% improvement in at least one domain (physical, mental, social); SIH = 56% v. OM 31% (\(P = 0.002\)); Retention: SIH = 72% v. OM 85% |
### Table 2 Thirty papers excluded from this review presented in chronological order (from the most recent to the oldest), country and reason for exclusion

<table>
<thead>
<tr>
<th>Study or subgroup</th>
<th>Country</th>
<th>Reason for exclusion</th>
</tr>
</thead>
<tbody>
<tr>
<td>Perneger et al</td>
<td>England</td>
<td>Patients’ perspective</td>
</tr>
<tr>
<td>Haasen et al</td>
<td>Germany</td>
<td>Study not RCT (longer-term outcomes)</td>
</tr>
<tr>
<td>Oviedo-Joekes et al</td>
<td>Spain</td>
<td>Outcomes not in the scope of this review (secondary outcomes)</td>
</tr>
<tr>
<td>Strang et al</td>
<td>England</td>
<td>Patients’ perspective</td>
</tr>
<tr>
<td>Miller et al</td>
<td>England</td>
<td>Patients’ perspective</td>
</tr>
<tr>
<td>Dursteler-Macfarland et al</td>
<td>Switzerland</td>
<td>Patients’ perspective</td>
</tr>
<tr>
<td>Dijkstra et al</td>
<td>The Netherlands</td>
<td>Patients’ perspective</td>
</tr>
<tr>
<td>Rehm et al</td>
<td>Germany</td>
<td>Study not RCT (longer-term outcomes)</td>
</tr>
<tr>
<td>Guttin et al</td>
<td>Switzerland</td>
<td>Study not RCT (longer-term outcomes)</td>
</tr>
<tr>
<td>Rehm et al</td>
<td>Switzerland</td>
<td>Study not RCT (longer-term outcomes)</td>
</tr>
<tr>
<td>Hartnoll et al</td>
<td>England</td>
<td>Unsupervised heroin treatment provision</td>
</tr>
</tbody>
</table>

### Fig. 2 Supervised injectable heroin (SIH) + flexible doses of oral methadone v. oral methadone: retention in treatment.

### Fig. 3 Supervised injectable heroin (SIH) + flexible doses of oral methadone v. oral methadone: mortality.
over oral MMT, but crossing the mid-line: RR = 0.65 (95% CI 0.25–1.69), heterogeneity (P = 0.89), I² = 0% (Fig. 3).

Side-effects data
Taking all side-effects together (serious adverse events probably or definitely related to study medication), the five trials (the Swiss study did not report side-effects data) showed a significant higher risk of side-effects in the SIH compared with the oral MMT treatment groups: RR = 4.99 (95% CI 1.66–14.99), heterogeneity (P = 0.25), I² = 26% (Fig. 4).

Publication bias
Figure 5 presents the funnel plots to assess potential publication bias for the meta-analyses. We have restricted this to a visual inspection of the plots in line with recommendations not to perform statistical tests of asymmetry where there are a small number of trials. The first two funnel plots (Fig. 5a and 5b) relate to the outcomes of retention (as reported earlier and in Fig. 2) and of mortality (as reported earlier and in Fig. 3), and they indicate that the studies had, respectively, very small and small standard errors and RR estimates spanning from below 1 to approximately 2. However, with the outcome of side-effects, the funnel plot in Fig. 5c indicates that the studies included much more variable standard error estimates, with RR above 10, which may reflect small sample size or other limitations.

National and international impact on clinical practice and policy
At the international level, the 1961 and 1971 UN conventions contain no explicit regulations concerning the prescribing of diamorphine (heroin) in the context of substitution treatment provision, leaving it to the competence of national governments to regulate in this area. National legislation differs greatly between countries. With the exception of the UK, the development of regulation by means of law and guidelines around heroin prescribing for opioid treatment is a very recent matter.

(a) Countries in which diamorphine exists as a medicinal product
(i) Full approval of diamorphine as a medicinal product (UK). The medical use of heroin is, and always has been, recognised in the UK as a legitimate medicine which a doctor may prescribe for the relief of pain and suffering, as well as for the treatment of opioid dependence. However, since the late 1960s, the authority to prescribe diamorphine for addiction treatment has been restricted to doctors with a special licence

<table>
<thead>
<tr>
<th>Study or subgroup</th>
<th>SIH (+OM) Events</th>
<th>Oral MMT Events</th>
<th>Weight (%)</th>
<th>Risk ratio</th>
<th>Risk ratio</th>
<th>Year</th>
</tr>
</thead>
<tbody>
<tr>
<td>Van den Brink et al</td>
<td>1 76 0.05</td>
<td>1 98 0.05</td>
<td>13.0</td>
<td>1.29 (0.08 to 20.28)</td>
<td>2003 Aug 9</td>
<td></td>
</tr>
<tr>
<td>Haasen et al</td>
<td>5 31 0.05</td>
<td>7 500 0.05</td>
<td>50.7</td>
<td>3.33 (1.45 to 7.66)</td>
<td>2006 Sep</td>
<td></td>
</tr>
<tr>
<td>March et al</td>
<td>24 115 0.05</td>
<td>0 31 0.05</td>
<td>12.3</td>
<td>11.00 (0.63 to 190.79)</td>
<td>2007 Jul</td>
<td></td>
</tr>
<tr>
<td>Oviedo-Joekes et al</td>
<td>24 115 0.05</td>
<td>0 111 0.05</td>
<td>12.8</td>
<td>47.31 (2.91 to 768.63)</td>
<td>2009 Aug 20</td>
<td></td>
</tr>
<tr>
<td>Strang et al</td>
<td>2 43 0.05</td>
<td>0 42 0.05</td>
<td>11.3</td>
<td>4.89 (0.24 to 98.85)</td>
<td>2010 May 29</td>
<td></td>
</tr>
<tr>
<td>Total (95% CI)</td>
<td>780 31 0.05</td>
<td>782 31 0.05</td>
<td>100.0%</td>
<td>4.99 (1.66 to 14.99)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total events</td>
<td>56 8 0.05</td>
<td>8 8 0.05</td>
<td>56 8 0.05</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Heterogeneity: χ² = 0.44; χ² = 5.40, d.f. = 4 (P = 0.25); I² = 26%

Test for overall effect: Z = 2.87 (P = 0.004)

Fig. 4 Supervised injectable heroin (SIH) + flexible doses of oral methadone v. oral methadone maintenance treatment (MMT): side-effects (serious adverse events probably/definitely related to study medication).

Fig. 5 Funnel plot of comparison: supervised injectable heroin (SIH) + flexible doses of oral methadone v. oral methadone – outcomes: (a) retention in treatment; (b) mortality; and (c) side-effects.
(essentially being addiction specialists), while all medical practitioners continue to have the authority to prescribe diamorphine for other conditions (e.g. severe pain relief, acute management of coronary infarction).

(ii) Approval of diamorphine as a medicinal product for the specific indication of treatment-refractory heroin dependence (Switzerland, Germany, The Netherlands and Denmark). In Switzerland, Germany and The Netherlands, heroin has been given approved medication status as a legitimate (albeit reserved for severe cases) opioid substitution treatment. In 2001, injectable heroin was registered in Switzerland as a medication for maintenance treatment in opioid dependence, followed by its inclusion on the list of provisions to be fully paid by health insurance in 2002; and, finally, a legal basis was obtained through revision of the narcotic law in 2008. A similar process has been followed and completed over the last decade in The Netherlands and in Germany. In Denmark in 2008, amendment to the Controlled Substances Act was adopted, which allowed the provision of supervised heroin-prescribing and its integration into the existing therapeutic network as an additional treatment for long-term heroin addicts.

(b) Countries which have approved diamorphine for research trials

There are also other countries where, in recent years, approval has been given for diamorphine to be prescribed within the context of a randomised trial (e.g. Canada and Spain) – for example, through approval by the Office of Controlled Substances of Health Canada and a Section 56 exemption from Canada’s Narcotics Control Act and, in Spain, through Royal Decrees 75/1990 and 5/1996. Approval was granted in 2007 for a similar trial in Belgium that was recently finalised (no report available yet).

(c) Countries in which diamorphine is totally prohibited and hence not available as a medicinal product nor as a research medication

Finally, there are all other countries in the rest of the world where either (i) such treatment appears never to have been seriously proposed or (ii) heroin-prescribing trials have been proposed but have then either been blocked or approval has not been granted (Australia, USA and France).

Discussion

Main findings

A total of six randomised trials from six countries have been included in this review. Based on the evidence that has been accumulated through these clinical trials, heroin-prescribing, as a part of highly regulated regimen, is a feasible and effective treatment for a particularly difficult-to-treat group of heroin-dependent patients. Diamorphine hydrochloride (pharmaceutical heroin) is now registered as a medicinal product for this indication in five European countries (Switzerland, The Netherlands, Germany, UK and Denmark). New research is now testing whether further improvements could be achieved with combination of SIH and incentive reinforcement (termed contingency management, CM) or other specific rehabilitation strategies. Following the conduct of this series of rigorous randomised trials, several countries have altered research restrictions and there has also been new regulatory approval and politically supported changes in narcotics laws of these countries, so that this potentially effective treatment is now becoming available for at least some of the patients whose addiction was previously considered untreatable (and still is, in most countries). An additional option has been added to the clinical algorithm, which can improve personalisation of individually relevant treatment provision, to the benefit of individuals as well as society at large.

Comparison with Cochrane

It is appropriate to compare and contrast the conclusions from the above analyses with the conclusions from earlier and more recent Cochrane Reviews. The original 2005 Cochrane Review examined studies published up to 2002 (and with only two of the studies included in our analysis above) and concluded that, even though there were some results in favour of heroin treatment, ‘no definitive conclusions about the overall effectiveness of heroin prescription (was) possible’. By the time of the later Cochrane Review in 2011, all six of the above-randomised trials were included in the new Cochrane analysis, and the Cochrane group concluded that, on the basis of the expanded current evidence, ‘heroin prescription should be indicated to people who (are) currently or have previously failed maintenance treatment, and it should be provided in clinical settings where proper follow-up is ensured’, while also noting that adverse events were consistently more frequent in the heroin groups.

Obstacles to fuller impact

The introduction of effective interventions, even when demonstrably effective, can sometimes, at first, be viewed as controversial. SIH treatment is often viewed thus. A number of concerns have been raised and we address these in turn.

(a) Concerns about the adequacy of the scientific evidence

This was previously a major obstacle, but has now largely been addressed by the series of trials described above. All of the trials have broadly shown similar benefits and in the same direction – with regard to ‘street’ heroin and other drug use as well as in secondary outcome domains such as physical, mental health and social functioning where these have been studied (Spain, Germany and Canada). Also, the latest 2011 Cochrane review reaches a more positive conclusion on SIH than the original 2005 Cochrane review. However, scientific questions still remain. The new empirical evidence from randomised trials on heroin treatment has mostly focused on short-term outcome, with the randomisation phase of treatment being a maximum of 12 months. Nevertheless, longer-term data are also available from eight extended follow-up studies in four countries (Switzerland, The Netherlands, Spain and Germany) with a consistent finding of additional sustained benefit across a range of different outcome categories. We also need to learn more about the process and influences on remission

Heroin on trial
of illicit drug use and elimination of related problems, and, more importantly, enhanced quality of life and social functioning of these patients.

(b) Concerns about security, public safety, and potential for diversion and abuse

Much concern has been expressed over security, public safety and potential for diversion of prescribed heroin. Three of the randomised trials have evaluated the impact of newly established injectable clinics on crime in trial localities: The Netherlands,63,64 up until 2015 when the central funding for this provision of heroin treatment may identify variants of SIH imprisonment and healthcare. Different models of possible service SIH because of the reduction in the costs of criminal procedures, consistently demonstrated a considerable economic benefit of achieving long-term addiction recovery.

(c) Concern about rebound damage to other treatments such as oral MMT and rehabilitation

Concern that prescribed diamorphine would preferentially attract heroin users and would undermine other treatments has not been borne out. Most of the six trials actually experienced difficulty in recruiting participants, either failing to reach target recruitment63,64 or needing to extend the planned recruitment time.15,17 It appears that for many marginalised heroin users, the attraction of prescribed diamorphine is rarely sufficient to promote engagement in highly structured treatment. Recent documented experience20,24,27,40,41,61,62 suggests that many patients attending the new injecting clinics aim at sobriety in the longer term or return to healthier stability in existing MMT programmes. However, this still needs to be studied further. A suitable response to the needs and aspirations of this patient group will involve investment of collective effort to developing recovery-oriented heroin maintenance – an approach that will combine heroin pharmacotherapy and a sustained menu of recovery support services to assist patients and families in achieving long-term addiction recovery.

(d) Financial costs

In a context of ever-increasing health costs and competing health priorities, heroin prescribing might be difficult for governments to embrace. Findings of international research19,23,37,44 have consistently demonstrated a considerable economic benefit of SIH because of the reduction in the costs of criminal procedures, imprisonment and healthcare. Different models of possible service provision of heroin treatment may identify variants of SIH treatment which are more affordable, and this was being explored in England83,84 up until 2015 when the central funding for this new treatment was not renewed

(e) Hijack by campaigning groups

The encouraging findings from the randomised trials has been picked up by groups campaigning for major changes in the law and the trials have been described as if they were trials of legalisation (which they were not). These misrepresentations are not only misleading but also risk damaging the robustness of the conclusions and the integrity of the clinical procedures. This difficulty is not unique to the heroin trials, and it similarly interferes with objective discussion of harm reduction policies and practices.65–67 however, careful attention to accurate secondary reporting of the findings of the heroin trials is important so that they are properly understood and the potential for advancement properly identified.

(f) Diamorphophobia

A critical concern relates to public and political anxiety about the acceptability of the idea of heroin being a medicinal product. While diamorphine has existed as a pharmaceutically manufactured medicinal product in the UK for more than a century, the situation is very different in most other countries where heroin is usually regarded as always an illicitly manufactured drug of abuse and addiction. This has contributed to an inability to establish clinical research trials (e.g. Australia68, and to the refusal to provide continuity of diamorphine treatment for individuals beyond the end of trial treatment (e.g. Spain). It is possible that the Canadian identification of similar benefits with injectable hydromorphone9 may point to an avenue which might circumvent more severe expressions of such diamorphophobia.

(g) Safety

Several of the trials have reported instances of sudden-onset respiratory depression in people receiving injectable diamorphine, at a rate of about 1 in every 6000 injections,16,17 hence well below the hazard from injecting street heroin but nevertheless producing clinically critical events. These have all been safely managed with resuscitation measures, but, as noted in the 2011 Cochrane review, this necessitates specific attention and emphasises the importance of supervision of injection by appropriately trained staff.63 This repeated finding warrants fuller study, and future research will clarify whether it relates to the medicinal product (diamorphine/heroin) itself or to some other aspect of drug-taking behaviour or drug treatment provision. Some such work is ongoing.

Next steps

A trial of SIH treatment has been conducted (2011–2013) in Belgium and future versions of the analysis will be likely to include data from this trial also, once the findings from this further trial have been peer-reviewed and published.

Limitations

The key limitation of this review is that the analysis synthesised the interpretation of the primary data in each paper rather than considering the primary data directly. Future research could compare SIH treatment outcomes across these trials for a number of outcomes by analysing individual patient data generated by the different research groups.
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